



Roadmap for Transport Infrastructure Development for Metro Manila and Its Surrounding Areas (Region III and Region IV-A)

Main Points of the Roadmap

June 2014

Technical Assistance from the Japan International Cooperation Agency (JICA)

Roadmap Study

Objective

 To formulate "Transportation Infrastructure Roadmap" for sustainable development of Metro Manila and its surrounding areas (Region III and IV-A)

Outputs

- Dream plan towards 2030
- Roadmap towards 2016 and 2020
- Priority projects

Study Period

March 2013 – March 2014

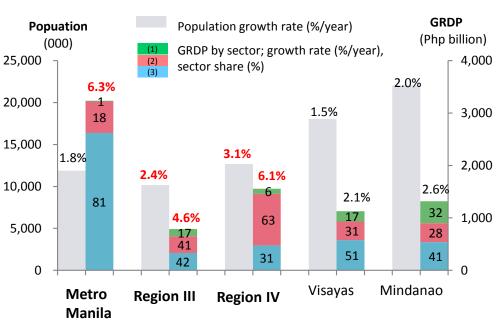
Stakeholders Consulted

- NEDA
- DPWH
- DOTC
- MMDA
- Others (donors, private sectors, etc.)

Significance of the study area: How to ensure sustainable growth of Metro Manila and surrounding regions.

Study Area

- GCR: MManila, Region III, Region IV-A
- Mega Manila: MManila, Bulacan, Rizal, Laguna, Cavite
- **Metro Manila :** 17 cities/municipality
- Metro Manila shares 36% of GDP
- ☐ GCR shares 62% of GDP (Population :37%)





Rapid growth of Metro Manila, 1980 - 2010

		1980	2010	2010/'80
■ Population (000)		5,923	11,856	2.0
Roads (km)		675	1,032	1.5
■ GRDP @ 2010 price (Php billion)		1,233	3,226	2.6
■ GRDP per Capita (Php 000)		208	272	1.3
No. of Vehicles (000 units)		446	1,904	4.3
Public	LRT (km)	20 ('85)	50	2.5
Transport	Bus (000 units)	3.6	14.2	3.9
	Jeepney (000 units)	37	48	1.3

Are there solutions for sustainable development of Metro Manila?

3 Major Urban Problems in Metro Manila

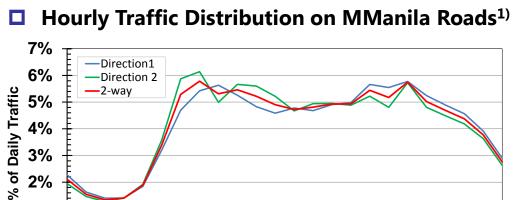
- **□** Traffic congestions
- Natural disasters (flood, earthquake, typhoon, landslide, etc.)
- Affordable housing, slum/squatter areas

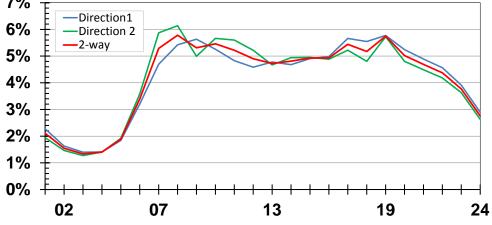
Transport

Land use Environment

They are interrelated!!

Traffic congestions; everywhere throughout the day

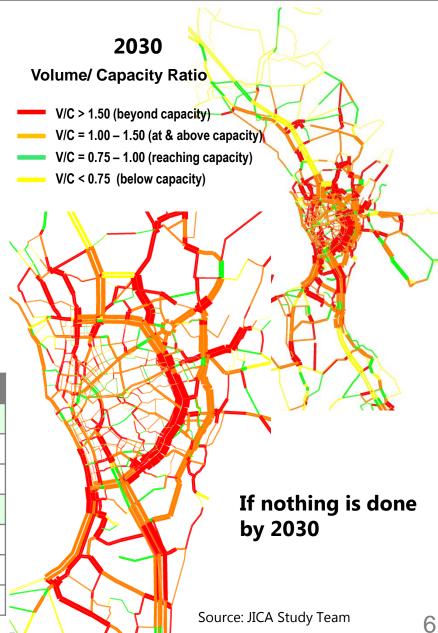




1) Results from 11 survey stations, 2012

Traffic Demand and Impact (Metro Manila)

		2012	2030	'30/'12
Traffic demand (million tr	ips/day)	12.8	14.5	1.13
Public transport share in total demand		69%	69%	1.00
Occupancy of road space by private vehicles		78%	78%	1.00
Transport cost (Php billio	n/day)	2.4	6.0	2.50
Air quality	GHG	4.79	5.72	1.19
(million Tons/year)	PM	0.014	0.019	1.36
	NOx	0.049	0.059	1.20



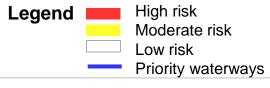
Hazard risks threaten large number of households.

■ No. of households living in hazard areas

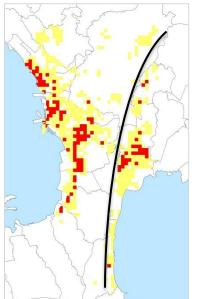
- High risk areas: 0.5 mil. (MManila), 1.4 mil. (GCR),
- Moderate risk areas: 0.7 mil. (MManila), 1.8 mil. (GCR),
 No. of ISFs living along waterways; 60,130 (MManila)
- No. of ISFs in priority waterways; 19,500 (8 waterways)



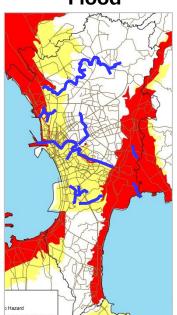
Hazard risk areas



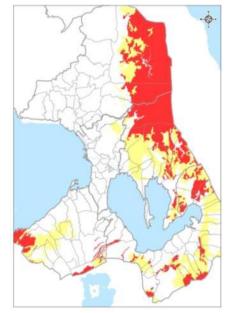
Earthquake



Flood



Landslide







■ Need for affordable housing is large.

☐ Affordable housing needs (Metro Manila 2010)

- Backlog: 500,000 households
- Resettlement: 560,000 households



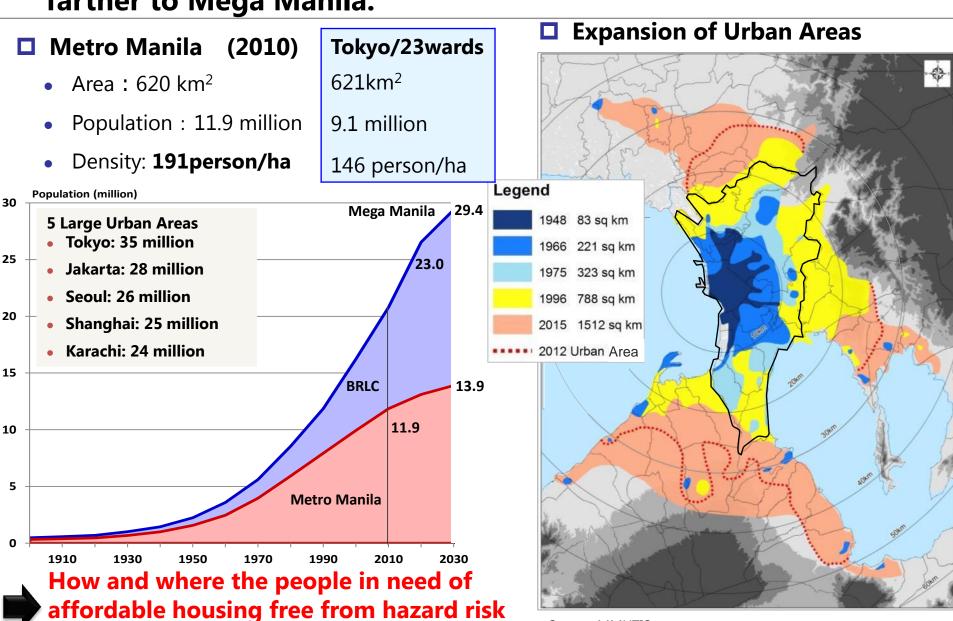






Distribution of Informal Settlers Informal Settlers (Climate Change Study) Informal Settlers (JBIC 2008)

Situation may worsen as Manila grows to Metro Manila and farther to Mega Manila.



can be accommodated!

Source: MMUTIS

Vision and Approach to Dream Plan

- Metro Manila's problems can no longer be solved within Metro Manila.
- Region III and Region IV-A must work out effective ways to maximize positive impacts of Metro Manila and contribute to mitigate Metro Manila's problems.

□ Tri-engine growth with GPS for Greater Capital Region

Gate to wellspring of hope
Place for livable communities
Space for dynamic business centers

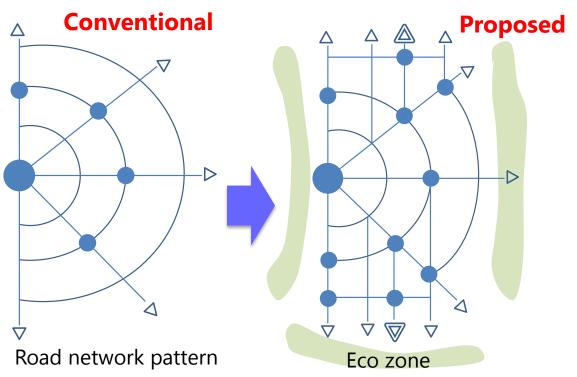
Need for Regional Integration

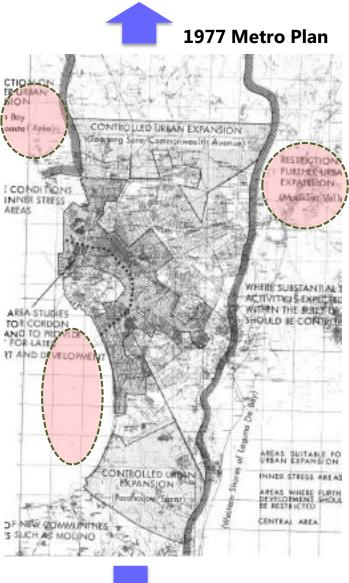
- Connectivity of Metro Manila, Region3 and Region4-A
- Connectivity with global market
- Strengthening connectivity through transport development and industry location strategies

Redefine spatial structure of Metro Manila

■ Shift from radial/circumferential to ladder form

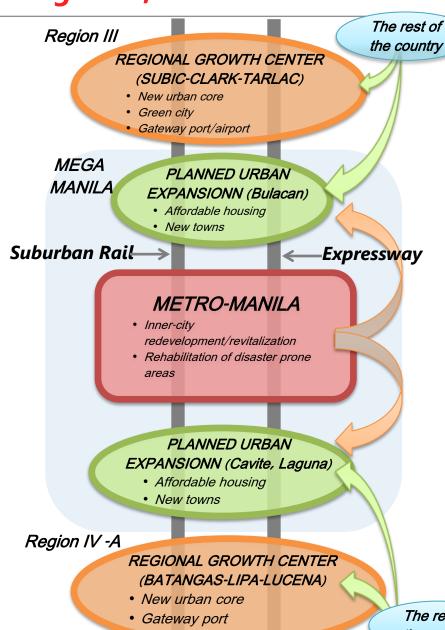
- High density residential areas in city center → suburban
- Development of peri-urban/suburban areas
- Development of subcenters
- Recovery of green space
- Redevelopment/retrofitting of city center areas





Regional development strategy

(Integrated, Innovative and Inclusive)

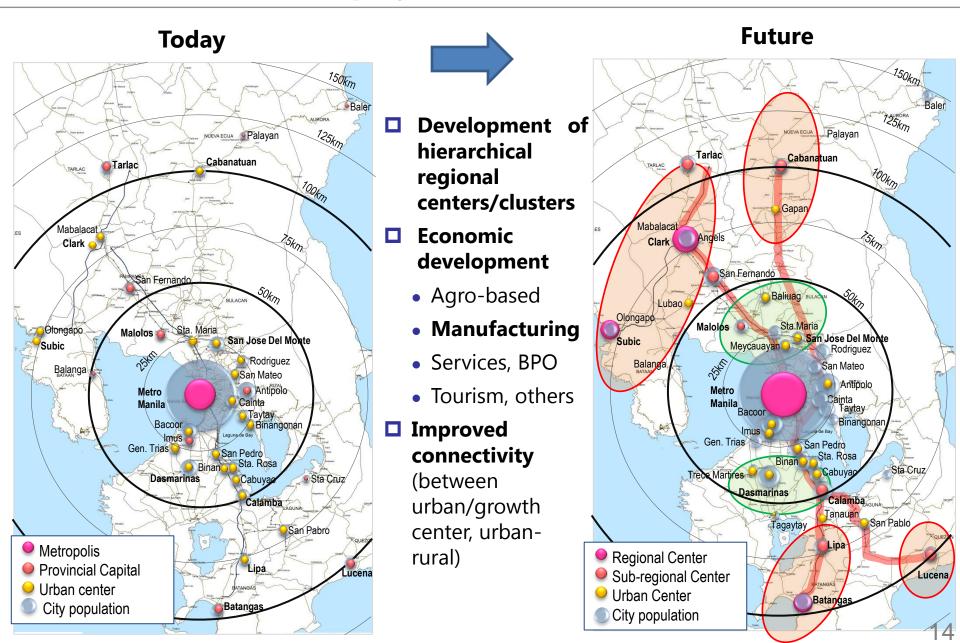


- Integration of regional development clusters with northsouth transport backbones (expressway and suburban rail)
- Accommodation of ISFs living in high hazard risk areas and those who need affordable housing in planned new urban areas with good accessibility and living environment in Bulacan, Cavite and Laguna areas.
- Retrofitting/regeneration of existing urban areas in integration with transportation development (port areas, NAIA, water front, others)

The rest of the country

Spatial development concept for GCR

(from monocentric to polycentric)



Key Transport Intervention for Regional Integration

■ Transport as a catalyst to:

- integrate cities, growth centers, gateways, urban and rural areas within a region
- facilitate local economic development, enhance social integrity, and promote environmental sustainability
- facilitate planned/guided urban growth and expansion of Metro Manila

□ Transport network in the region must be:

- hierarchical
- multimodal
- disaster-resilient
- intelligent
- service-oriented, rather than hard infrastructure

NLEx – SLEx connection: urgently needed and doable

□ Project components

- NLEx Segment 10
- NLEx SLEx connector
- Skyway Stage 3
- Port access connection

Impact

- Reduction in EDSA traffic
- Diversion of long-haul traffic from main urban roads
- Improvement of port access

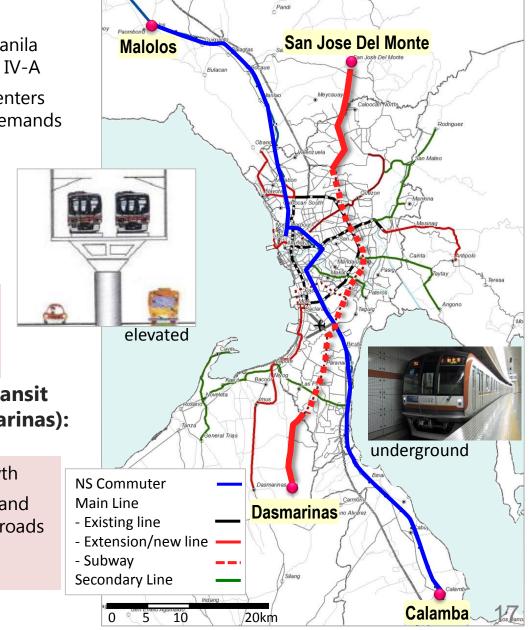
DPWH's High Standard Highway Network



Need for competitive (high quality and capacity) public transport backbone: North-South Commuter Rail and EDSA Subway

Objectives

- To strengthen connectivity between Metro Manila and adjoining municipalities in Region III and IV-A
- To guide urban development of new urban centers along the route to meet large resettlement demands
- North-South Commuter Rail (Malolos Calamba) 1)
 - Route length: 91 km
 - Elevated with modern high capacity train
 - Future extension to CLARK
 - **Impact** No level crossings at main roads
 - At-grade urban roads created
 - Land use are connected
- EDSA subway: 2nd north-south mass transit backbone (San Jose Del Monte Dasmarinas): 58 km²⁾
 - **Impact** Promoting north-south urban growth
 - Dramatic improvement of mobility and accessibility along EDSA and other roads
 - New urban land development opportunities
- 1) F/S is on-going
- 2) Preliminary study was done in Roadmap Study.

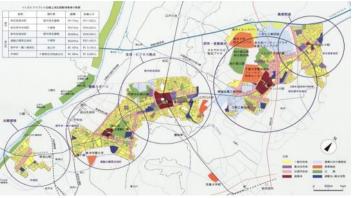


■ Integrated development is a key for success:

Suburban rail + new town (experiences of Japan)

Kashiwa-no-Ha Smart City along Tsukuba Express





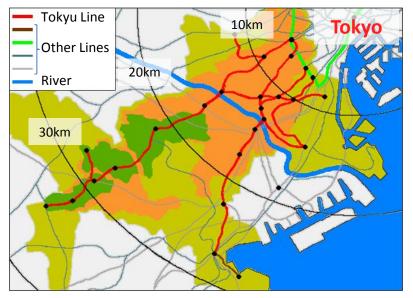


Location: 50km from Tokyo, 40km from Narita International Airport

Area: 28,400 ha; Central part: 2,700 ha

Population: 216,300 (2011)

Tokyu Tama Denentoshi along Tokyu Denentoshi Line









• Location: 20-30km from Tokyo

• Area : 5,000ha

• Population: 600,000 (2013)



Opportunities exist for large-scale new towns development?

Yes!

Large-scale properties owned by private/public sectors

Active subdivision development by private sector

Republic Act No. 7279 (20% of total No. of unites should be allocated for low cost housing)

Approach: to establish a PPP model based on regulation, guidance and incentives

- **Public:** north-south commuter rail, access roads, basic infrastructure and public services
- Private: affordable housing, commercial facilities, industrial parks, relocation of universities, etc.

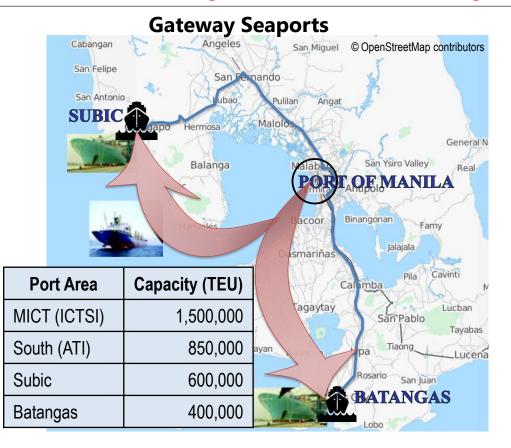
Estimated demand

 1–2 million households = 5-10 new towns (2,000ha with 200,000 residents each)



Proposed concept for gateway port development:

maximize capacities and development opportunities of three ports



- Shift cargo-handling function of Metro Manila to Subic and Batangas through controlling of future expansion of Manila ports and providing incentives to use Subic and Batangas ports
- Regenerate Manila Port to high value-added diversified waterfront areas

MM21 Yokohama Waterfront



Seattle Waterfront



■ Proposed concept for gateway airport development: globally competitive international gateway airport is a critical driving force for future development of Metro Manila and the Philippines



- Development of CLARK (secondary gateway airport for central and northern cluster; alternative to New NAIA)
- Development of New NAIA (existing NAIA will be closed and converted for New CBD

Note: Alternative locations for New NAIA was studied in Roadmap Study.



- ① Improvement of existing NAIA (immediate)
- ② Improvement of existing CLARK (immediate)
- 3 Utilization of runway @ Sangley (short-term)
- 4 Construction of new NAIA near Metro Manila

Chubu Centrair
International Airport
(developed on off-shore
reclaimed land and
connected with a bay bridge)

Proposed Dream Plan for Mega Manila

- 5 NOs for Mega Manila
 - No traffic congestion
 - No households living in high hazard risk areas
 - No barrier for seamless mobility
 - No excessive transport cost burden for low-income groups
 - No air pollution

5 Main components of Dream Plan

NS Commuter

- Existing Line

Secondary Line

- Extension/New Line

- New Main Line(UG)

Main Line

■ At-grade roads (urban roads)

- Missing links: C3, C5, bridges and others
- New roads (137km)
- Flyovers
- Sidewalks and pedestrian facilities
- Secondary roads in periurban areas

Expressways

- Intercity expressway (426 km)
- Urban expressway (78 km)

Urban/Suburban rails

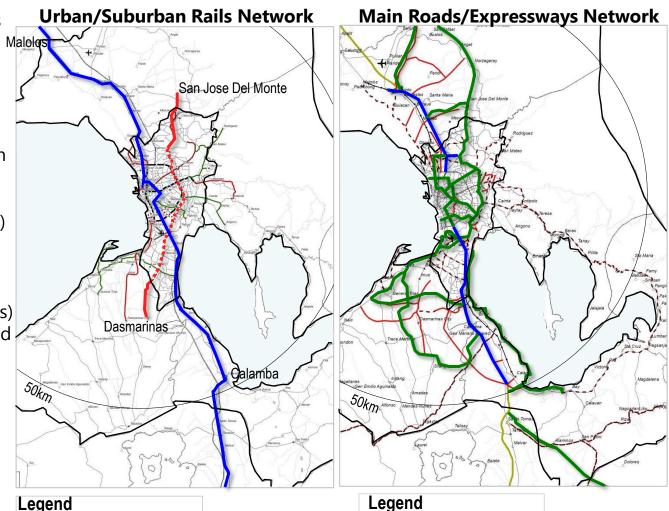
- Main line: 246 km (6 lines)
- Secondary line: 72 km (5 lines)
- Integrated lines and improved accessibility

Bus/Jeepneys

- Modern fleet and operation
- Rationalized route structure
- Improved terminals and interchange facilities

Traffic management

- Traffic signals
- Traffic safety
- Traffic enforcement and education
- ITS



Main Urban Roads

23

- Upgrade

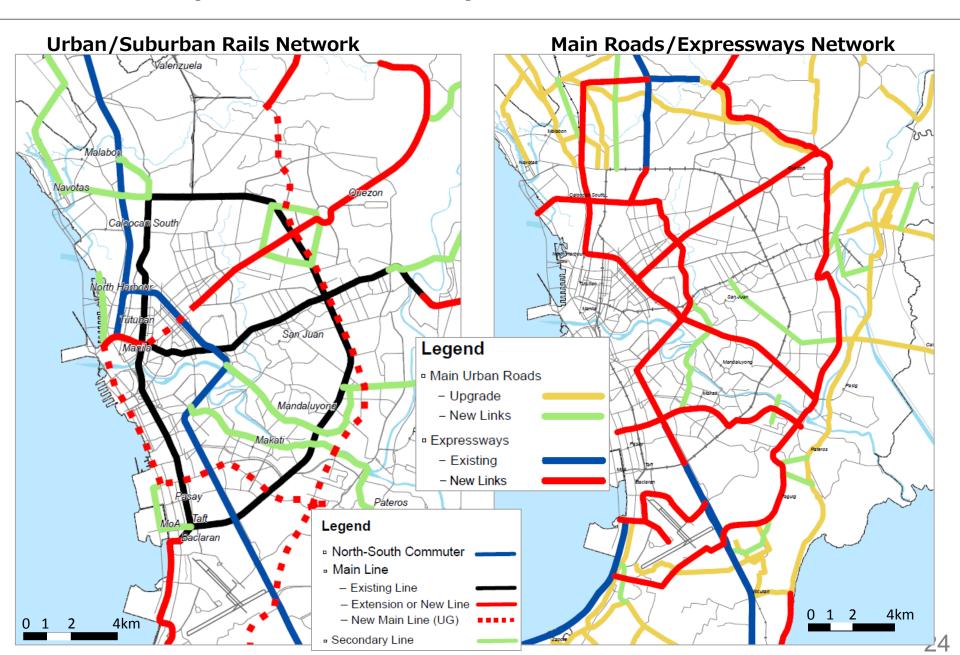
- New links

Expressways

- New links

- Existing

■ Main transport network concept for central area of Metro Manila



Truly integrated urban mass-transit network is a must!

Demand for Mass-transit in Mega Manila

		2012	2030	'30/'12
Ridership (mil./day)	Metro Manila	1.5	7.4	4.9
	BRLC	0	2.1	-
	Total	1.5	9.1	6.1

- **Hierarchical railway network**
 - PNR/AER (suburban/urban backbone)
 - Primary urban
 - Secondary urban
- **Impact of integration (common fare)**
 - Ridership increase: +20%
 - Bus/jeepney ridership increase: + 2%
 - Impact on road traffic: 4%
- **Expected modal share in 2030 (MManila)**
 - **Railway: 41 %**
 - Bus/Jeepney: 33%
 - Car: 26 %
- Railway share of other successful cities

 Tokyo (62%)

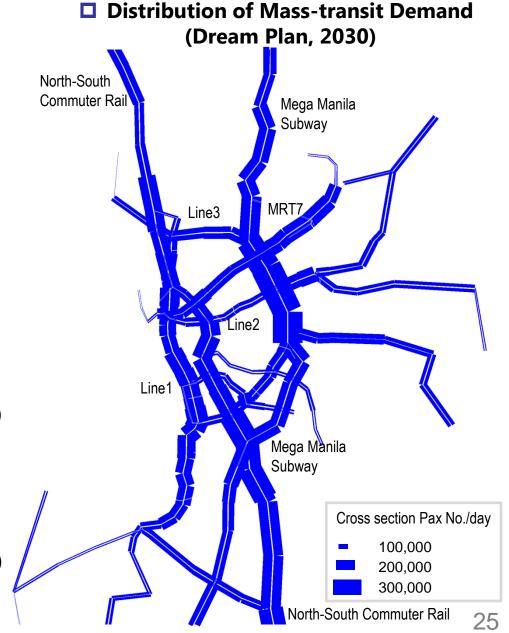
 Yokohama (46%)
- Tokyo (62%),

├ (person trip-km)

- Singapore (20%),
- Hong Kong (25%)

Note: excluding walk trips

New York (24%)



Select appropriate mass-transit systems and introduce TOD for improved mobility (examples)



(Nagoya)

Total length of railway in Tokyo metropolitan ≒ 2,400km



LRT & feeder bus (Toyama)



Monorail (integrated with commercial/ other building) (Kokura)



Station plaza (interchange facilities) (Kawasaki)



BRT (Gifu city)



Linear motor car (Aichi)

Urban expressways need to be developed as an integrated network!

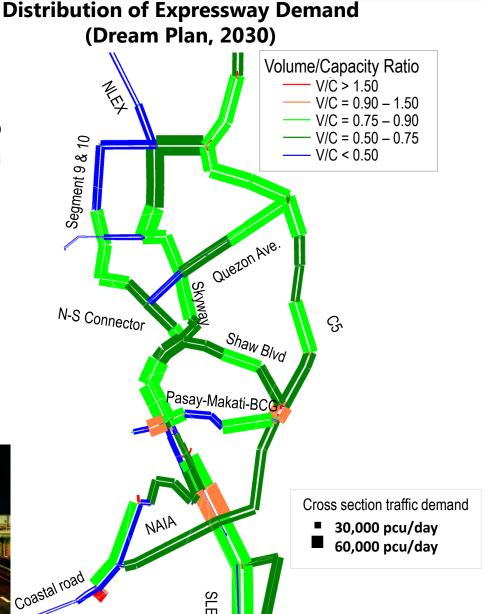
Role of urban expressway

- Attract long-trip vehicle traffic from at-grade urban roads
- Provide congestion free fast travel to those who are willing to pay for such service
- Strengthen network resilience

□ Should be integrated in terms of:

- Physical (between expressways, and with urban roads)
- Toll system
- Operational and management





■ Modernize road-based public transport modernization

Roads and railways will be insufficient in solving traffic congestion . . . 71% of trips today and 30 % in 2030 still rely on buses and jeepneys . . .

Bus modernization program

- Comprehensive approach is necessary to modernize bus system and services
- Bus fleet, bus terminals, route planning, fare setting and collection are all interrelated.
- Need for a participatory study

Jeepney modernization program

- Improvement of vehicles (safety, air pollution)
- Improvement of operation and management
- Shift to low emission vehicles (LEVs)

Bus/jeepney support program

- Infrastructure: terminals, interchange facilities
- Route rationalization
- Subsidy







Bus exclusive lane/BRT

Articulated bus



Electric minibus



Modern bus and facilities



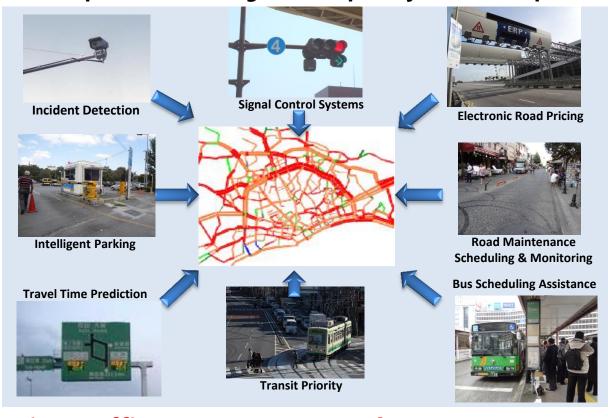
Improvement of jeepney and bus terminals

Strengthen traffic management : Smart Traffic (TEAM 5) Program

Traffic management is the most fundamental action to maximize capacities and use of available infrastructure in the most efficient and effective manner.

- Capacity building: enforcement and education
- Infrastructure/facilities: signaling, intersection improvement, flyovers, parking, IT, others
- ☐ Traffic safety
- Demand management
- Pedestrian/NMT environment improvement

Component of intelligent transport system (example)





Need for a comprehensive traffic management study

Intelligent transport services (examples)



Car sharing at convenience store



Park & Ride facilities



Community Cycle (Bicycle sharing)



Electric vehicle and charging station



Personal urban mobility car



Pedestrian zone



Bus stop facilities with billboard business



Mobile navigation system for rail



Automated ticketing system



Mechanical multistorey parking

■ Impact of the Dream Plan on road traffic in 2030



Volume/ Capacity Ratio

- V/C > 1.50 (beyond capacity)
- V/C = 1.00 − 1.50 (at & above capacity)
- V/C = 0.75 1.00 (reaching capacity)
- **V/C** < **0.75** (below capacity)
- Traffic situation will be significantly improved!
- Transport cost will be reduced much!
- Air quality will also be improved!

Impact of Dream Plan

	Indicators		2030	%Change from 2012
	Transport of	demand (mil. pax-km/day)	152.3	15.4%
Metro	Transport (Cost (Php bil./day)	1.4	-41.5%
		GHG (mil. Tons/year)	3.99	-16.7%
Manila	Air quality	PM (mil. Tons/year)	0.005	-64.3%
		NOx (mil. Tons/year)	0.040	-18.4%
Dulgoon	Transport demand (mil. pax-km/day)		115.2	18.9%
Rizal,	Bulacan, Transport Cost (Php bil./day)		0.84	-15.2%
Laguna	Air quality	GHG (mil. Tons/year)	3.15	-1.60%
		PM (mil. Tons/year)	0.003	-40.0%
		NOx (mil. Tons/year)	0.031	-3.10%

31

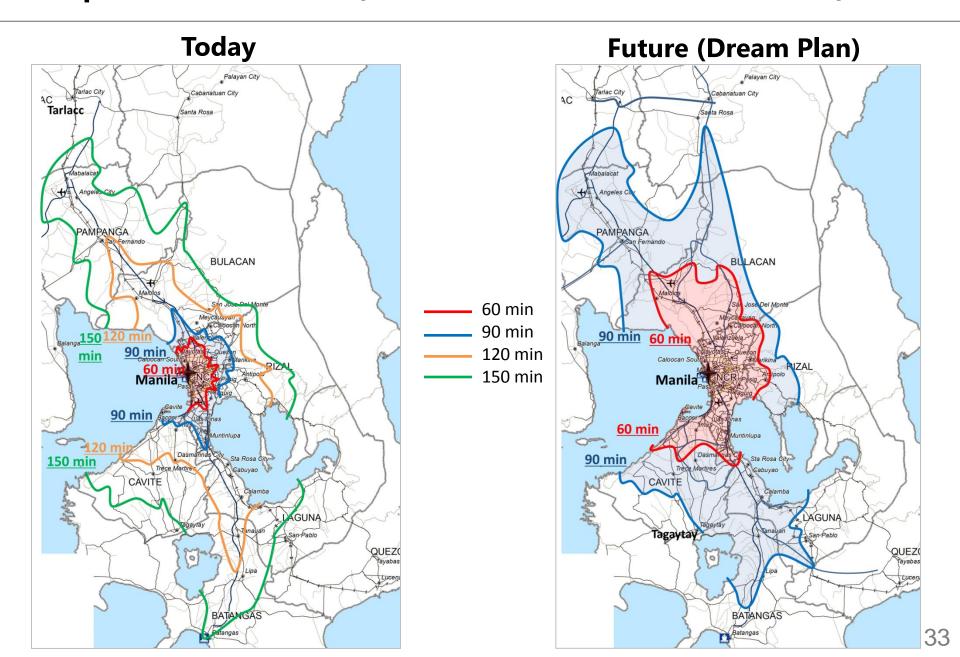
Preliminary evaluation of Dream Plan: Dream Plan generates significantly positive economic, social and environmental impacts

Total investment cost up to 2030: Php 2,610 bil. (US\$ 65.3bil.)

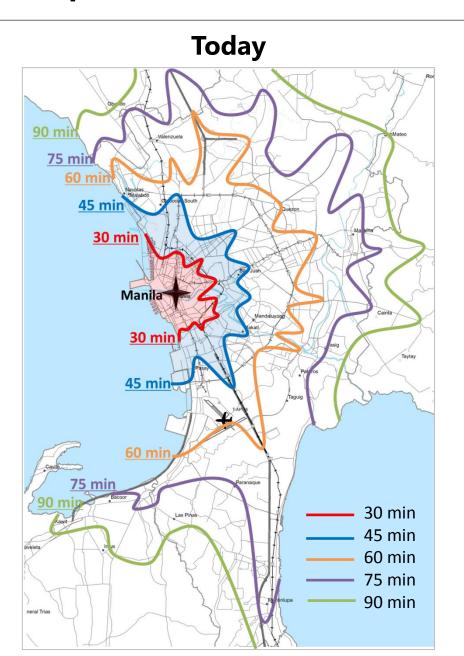
- Economic impact:
 - VOC saving: Php 2.1 bil./day = Php 630 bil./year
 Time cost saving: Php 1.9 bil./day = Php 570 bil./year

- **□** Financial impact:
 - Toll and fare revenue: Php 397 mil./day = Php 119 bil./year
- **□** Social impact:
 - Public transport fare saving: Php 18/person/day (from Php 42 to Php 24)
 - Travel time reduction: 49 min./person·trip (from 80 min. to 31 min.)
- **□ Environmental impact:**
 - Reduction in GHG: 10,233 ton/day (from 34,033 to 23,800 ton/day)
 - Reduction in PM: **6.7 ton/day** (from 33.4 to 26.7 ton/day
 - Reduction in NOx: 50 ton/day (from 153 to 103 ton/day)

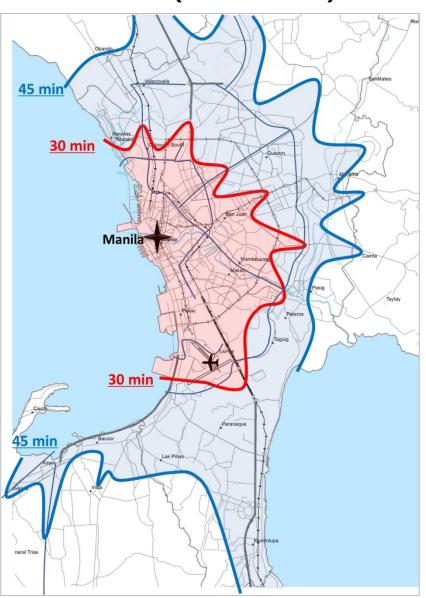
■ Impact of Dream Plan (estimated travel time from Manila)



■ Impact of Dream Plan (estimated travel time from Manila)



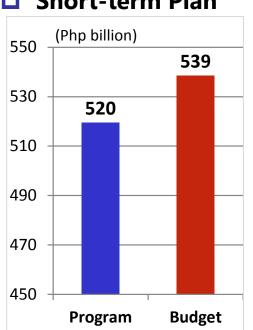
Future (Dream Plan)



Budget envelop can cover the Dream Plan

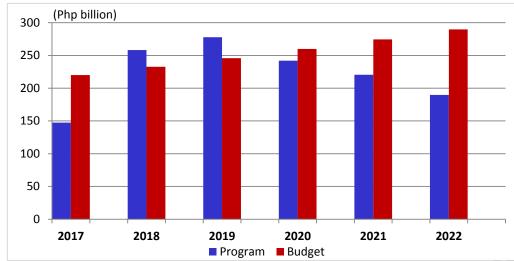






			2014-16	2017-22	2023-30
GDP in 2012 (Constant Price)	Growth Rat	e (%/year)	6.0	7.5	5.0
	Php billion		38,545	105,936	195,904
Budget Envelop (Php billion)	Infra- structure	National (5% of GDP)	1,746	5,297	9,795
		Study Area (61% of National)	1,189	3,045	5,387
	Transport	Study Area (50% of infra)	539	1,523	2,694

Medium-term Plan



Long-term Plan (2014 - 2030)

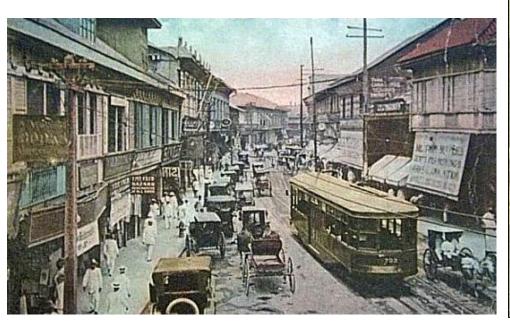
• Program: Php 2,610 billion

• Budget: Php 4,756 billion

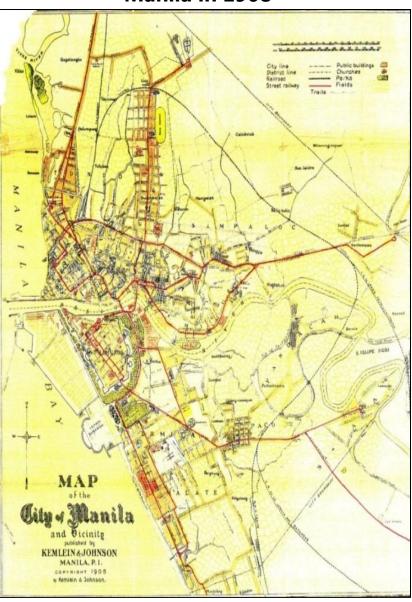
35

Manila was once mass-transit based well designed urban area

- Population: approximately 300,000 in 1920 30
- Well planned urban area
- Extensive tranvia network (track length): ~ 85km
- Tranvia covered about 40% of total demand.
- Strategic integrated development by private sector: suburban line + housing development + power supply
- Diversified urban transport modes
- Good traffic management



Manila in 1908



Short-term Program (2014-2016)

□ Criteria

- consistent with policies
- doability or high possibility of being completed or of starting construction on or before 2016
- robustness

Action plan (short-term projects) towards Dream Plan

□Urban Roads	 Complete missing links (i.e., flyovers, interchanges, bridges) Rehabilitate main urban roads including EDSA Study and develop secondary roads in peri-urban areas
□ Expressways	 Complete NLEX-SLEX connections including port access Implement CALA expressway, C6 extLakeshore dike road, NAIA expressway Finalize overall metropolitan expressway network plan
□Urban Rail	 Complete committed projects (Line 1 ext./expansion, Line 2 ext., Line 3 expansion.) Improve connectivity among urban rail lines Implement North-South Commuter Rail (Malolos-Calamba) and MRT7 Finalize overall metropolitan urban rail network system plan and feasibility study including EDSA Subway, further expansion/extension of main lines and development of secondary lines
□Road-based Public Transport	 Develop BRT lines ahead of urban rail lines for specific corridors (Quezon Ave., C5, Commonwealth Ave., etc.) Study and implement modernization of bus/jeepney vehicles facilities and O & M Improve and expand sidewalks and pedestrian/NMT(Non-Motorized Transport) facilities
☐Traffic Management	 Conduct comprehensive traffic management study Strengthen enforcement capacities Introduce systematic road safety interventions
□Gateway Ports & Airports	 Implement committed improvement packages for NAIA and CLARK Place cap for expansion of Manila ports and facilitate diversion to Batangas and Subic ports through incentives Conduct study for development of New NAIA and redevelopment of port area in Manila.

38

■ Short-term Program (2014 – 2016)

A. Roads

	Name of Project	Amount (Php Mil.)	Status
1. Missing	a. Flyover on CP Garcia in Sucat	251	Committed
Links of C5	b. Coastal Rd/C5 Extn. South Flyover	210	Committed
	c. C5 South Extn. Flyover at SLEX	235	Proposed
2. Global City-C	Ortigas Link Road	8,120	Proposed
3. Skyway/FTI/0	C5 Link	17,880	Committed
4. C3 Missing L	inks (S. Juan to Makati (Sta Ana oval))	24,000	Proposed
5. EDSA Rehab	ilitation	3,744	Committed
6. Plaridel Bypa	ss, Packages 3 & 4	3,341	Committed
7. EDSA – Taft	7. EDSA – Taft Flyover		Committed
8. Metro Manila 7 Packages	8. Metro Manila Interchanges Construction Phase IV:7 Packages		Committed
Roads Total		64,943	-

■ B. Expressways

	Name of Project	Amount (Php Mil.)	Status
1. Daang Hari-S	SLEX Link Tollroad	2,010	Committed
	a. Link Expressway (MNTC)	25,556	Committed
2. NLEX-SLEX Connectors	b. Skyway 3 Section (Citra)	26,500	Committed
Commodoro	c. Seg. 9&10, and Connection to R10	8,600	Committed
3. NAIA Expres	sway, Phase 2	15,520	Committed
4. CALA Expres	ssway, Stages 1 and 2	35,420	Committed
5. CLLEX Phas	e I (La Paz, Tarlac – Cabanatuan)	14,936	Committed
6. Calamba-Los	Baños Expressway	8,210	Proposed
7. C6 extension – Lakeshore Dike Road		18,590	Committed
8. Segment 8.2 of NLEx to Commonwealth Ave.		7,000	Proposed
9. STAR Stage	9. STAR Stage II (Batangas – Lipa)		Committed
Expressways 7	Total	164,662	-

C. Other Roads

Name of Project	Amount (Php Mil.)	Status
1. Secondary Road Packages	23,000	Proposed
2. Preparatory Studies for Several Projects	500	Proposed
3. Other Central Luzon Road Projects	16,000	Committed
4. Other Southern Luzon Road Projects	36,360	Committed
Other Roads Total	75,860	-

D. Railways

Name of Project	Amount (Php Mil.)	Status
1. LRT1 - Cavite Extension (Niyog) and O&M	63,550	Committed
2. LRT2 - East Extension	9,759	Committed
3. MRT3 Capacity Expansion	8,633	Committed
4. MRT 7 stage1 (Quezon Ave. – Commonwealth Ave.)	62,698	Committed
5. AFCS Common Ticketing System	1,722	Committed
6. System Rehabilitations for LRT1 and 2	6,067	Committed
7. Mega Manila North-South Commuter Railway	24,800	Proposed
8. Metro Manila CBD Transit System Project Study	75	Proposed
9. Mega Manila Subway Study	120	Proposed
10. Common Station for LRT1, MRT3 and MRT7	1,400	Committed
Railways Total	178,823	-

E. Road-based public Transport

Name of Project	Amount (Php Mil.)	Status
1. ITS (3 Provincial Bus Terminals)	5,080	Committed
2. Public Road Passenger Transport Reform Study	60	Proposed
3. BRT System 1	3,200	Proposed
Road-based Public Transport Total	8,340	-

F. Traffic Management Projects

Name of Project	Amount (Php Mil.)	Status
1. Modernization of Traffic Signalling System	3,309	Committed
2. Systematic Road Safety Interventions	1,000	Proposed
3. Comprehensive Traffic Management Study	50	Proposed
Traffic Management Projects Total	4,359	-

G. Airports

	Name of Project	Amount (Php Mil.)	Status
1. NAIA	a. NAIA Improvements– airside package	4,249	Committed
	b. NAIA improvements – landside package		Committed
2. Clark International Airport Construction of a Budget/		7,070	Committed
LCC Terminal			Committed
3. Feasibility Study of a New NAIA		50	Proposed
Airport In	frastructure Total	11,368	-

■ H. Ports*

Name of Project	Amount (Php Mil.)	Status
1. Projects for North Harbor	6,000	Committed
2. Projects for South Harbor	1,000	Committed
3. MICT	4,000	Committed
4. Feasibility Study of NH Redevelopment	75	Proposed
5. Other Ports	1,010	Proposed
Port Projects Total	12,085	-

^{*}Planned expansion projects recommended for rescheduling to promote diversion of cargo to Batangas and Subic ports as well as decongest roads of Metro Manila.

Action plan on institutions

- Clear backlogs of un-implemented projects (committed)
- Ramp up delivery capacity of transport agencies
- Improve management/control of unsolicited unsolicited proposals for roads and railways to ensure network integrity
- Clear policy framework for privatization of rail lines to avoid direct government involvement in rail operation
- Harness resources of LGUs for many secondary roads
- Strengthen development control and guidance to private sector development to maximize benefits both by public and private sector
- Capacity development for planning and project preparation
- Outsource project studies to support current institutional weakness



Thank you for your attention...